ATC-45

Field Manual: Safety Evaluation of Buildings after Windstorms and Floods

by APPLIED TECHNOLOGY COUNCIL 201 Redwood Shores Pkwy, Suite 240 Redwood City, California www.ATCouncil.org

Funded by
Applied Technology Council
ATC's Henry J. Degenkolb Memorial Endowment Fund
The Institute for Building and Home Safety

PROJECT MANAGER Christopher Rojahn

IBHS REPRESENTATIVE Jeffrey Sciaudone

TECHNICAL CONSULTANT

Edwin T. Huston

PUBLICATION CONSULTANT RDD Consultants, Inc.

PROJECT ENGINEERING PANEL

Arthur N. L. Chiu Robert G. Dean James M. Delahay Charles Everly Ronald Gallagher Christopher P. Jones Tim Reinhold Doug Smits Charles H. Thornton*

*ATC Board Representative

Preface

In the late 1990s the Applied Technology Council commenced the development of this *Field Manual* for evaluating the safety of buildings damaged by windstorms and floods. The impetus for the document arose from the devastation caused by damaging hurricanes that struck the coastal regions of the southeastern United States and the Hawaiian island of Kauai earlier in the 1990s, including Hurricane Andrew, Hurricane Fran, and Hurricane Iniki. Additionally, Hawaii State Civil Defense requested training for emergency response personnel on procedures for conducting building safety evaluations after windstorms and floods.

The intended audience for this *Field Manual* consists of building officials, volunteer design professionals, and other emergency response personnel who are called upon after windstorms and floods to determine whether damaged, or potentially damaged, buildings are safe for occupancy, or if entry should be restricted or prohibited.

The Field Manual is patterned after the concepts developed in two earlier ATC projects. In the first of these, ATC developed the well known and widely used ATC-20 report, Procedures for Postearthquake Safety Evaluation of Buildings (ATC, 1989a), and the companion ATC-20-1 Field Manual: Postearthquake Safety Evaluation of Buildings (ATC, 1989b). The ATC-20-2 report, Addendum to the ATC-20 Postearthquake Safety Evaluation Procedures (ATC, 1995), recommends procedural changes based on experience gained from widespread use of the ATC-20 document in the 1989 Loma Prieta, 1994 Northridge, and other damaging California earthquakes. In the second project, known as ATC-26, ATC developed several sets of procedures for postdisaster safety evaluation of U. S. Postal Service facilities. Documents published in this series included the ATC-26-2 report, United States Postal Service Procedures for Post-

iii Preface

disaster Safety Evaluation of Postal Service Facilities (Interim) (ATC, 1991), the ATC-26-3 Report, United States Postal Service Field Manual: Postearthquake Safety Evaluation of Postal Buildings (Interim) (ATC, 1992a), and the ATC-26-3A Report, United States Postal Service Field Manual: Post Flood and Wind Storm Safety Evaluation of Postal Buildings (Interim) (ATC, 1992b).

The current project included adaptation of the postdisaster safety evaluation procedures developed under the ATC-20 and ATC-26 projects, the preparation and review of numerous drafts of the *Field Manual*, and a series of training seminars on procedures for safety evaluation of buildings after windstorms and floods, held in Hawaii in October 1999 and sponsored by Hawaii State Civil Defense.

ATC gratefully acknowledges the professionals who made this publication possible. Edwin T. Huston, a structural engineer from Seattle, Washington, served as the lead technical consultant, and Christopher P. Jones, a coastal engineer from Durham, North Carolina, provided special consulting services on flood hazards. Overview and guidance were provided by an advisory Project Engineering Panel consisting of Arthur Chiu, Robert Dean, James Delahay, Charles Everly, Ronald Gallagher, Christopher Jones, Tim Reinhold, Jeff Sciaudone, and Douglas Smits. Tom McLane coordinated the project developmental efforts, and Nancy and Rodney Sauer edited and produced this report, with the assistance of Peter N. Mork. The affiliations of these individuals are provided in the list of project participants.

Funding for the document preparation effort was provided by the Applied Technology Council, ATC's Henry J. Degenkolb Memorial Endowment Fund, and the Institute for Building and Home Safety.

Christopher Rojahn Executive Director

Contents

Pretaceii								
List of Figures								
List of Tables xiii								
1	Intro	duction						
	1.1	Purpo	Purpose and Scope					
	1.2	Report Contents and Organization						
2	Over	view of Building Safety-Evaluation Procedures						
	2.1	Basic Building Safety-Evaluation Procedures						
	2.2	Other Inspection Considerations						
		2.2.1	Personnel Requirements	6				
		2.2.2	Geotechnical Conditions	7				
		2.2.3	Hazardous Materials	8				
		2.2.4	Right to Inspect					
	2.3	B Posting Categories						
	2.4 Posting Criteria							
	2.5	2.5 Evaluation Forms						
	2.6	Posting and Barricading Procedures						
	2.7		ging Posting Classification					
	2.8		f Judgment Required					
3	Rapio	apid Evaluation Procedure						
	3.1	Introduction						
	3.2	Rapid Evaluation Criteria		17				
	3.3	Rapid Evaluation Damage Assessment						
		3.3.1	3 3 3					
		3.3.2						
		3.3.3	Substantial Damage Determination	25				
3.4 Inspection Process		ction Process						
4								
	4.1 Introduction							
			ing Categories					
		4.2.1						
		4.2.2	Low-Rise Commercial Buildings					
		4.2.3	Mid-Rise and High-Rise Commercial Buildings .					
	4.3	Detai	led Postwind Evaluation Criteria	42				

	4.4	Detaile	ed Postwind Evaluation Procedure	45				
		4.4.1	Building System Considerations	45				
		4.4.2	Inspection Process					
		4.4.3	When the Structural System is not Viewable	50				
5	Detai	Detailed Evaluation and Posting of Flood-Damaged Buildings 5-						
	5.1	Introd	Introduction					
	5.2	Buildi	lding Classification for Flood Damage Evaluation 57					
	5.3	Typical Building Damage						
		5.3.1	Damage Due to Inundation and Hydrostatic Forces .	60				
		5.3.2	Damage Due to Velocity (Hydrodynamic Forces)	65				
		5.3.3	Damage Due to Waves	66				
		5.3.4	Damage Due to Erosion and Scour	68				
		5.3.5	Damage Due to Other Geological Conditions	70				
	5.4	Detaile	ed Postflood Evaluation Criteria	73				
	5.5	Detaile	ed Postflood Evaluation Procedure	76				
		5.5.1	Building System Considerations	77				
		5.5.2	Inspection Process	77				
		5.5.3	When the Structural System Is Not Viewable					
6	Detailed Evaluation and Posting of Nonstructural Hazards 84							
	6.1		uction					
	6.2		ition Criteria					
	6.3		ial Facilities—Operational Considerations					
7	0 1 0 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1							
8		ld Safety for Inspectors						
	8.1							
	8.2	Hazar	dous Materials					
8.2.1 Recognition of Hazardous Materials								
		8.2.2	Actions to Be Taken					
		8.2.3	Field Equipment					
9	Hum		ors Following Disasters					
	9.1		uction					
	9.2		g with the Owners of Damaged Property					
	9.3		g with Stress in the Field					
			ect Participants					
			uation Forms and Posting Placards					
	Appendix C: Example 1—Rapid Evaluation							
	Appendix D: Example 2—Detailed Evaluation							
Appendix E: Guidance for Owners and Occupants of Damaged Buildings 123								
	References							
Ιllι	astratio	on Credi	ts	. 132				